# Illinois Department of Human Services ILLINOIS SUPPORTIVE HOUSING PROGRAM REPORT TO THE GENERAL ASSEMBLY State Fiscal Year 2019

#### **Supportive Housing Program**

#### **PREFACE**

On August 18, 1993, House Bill 267 was signed into law to provide state-funded supportive services for low-income families and individuals who were formerly homeless or at risk of becoming homeless. The supportive services included, but were not limited to alcohol and substance abuse counseling, mental health programs, transportation, advocacy, child care, case management and other support services necessary for residents of permanent or transitional supported community facilities, Single Room Occupancy (SRO) facilities and family developments to maintain their community based housing. The services are delivered by governmental units, community organizations, and not-for-profit agencies that operate supportive housing developments.

#### The Supportive Housing Program

#### Introduction

The Illinois Supportive Housing Program (SHP) was developed to provide supportive services coupled with housing to low-income homeless individuals and families. The SHP enables formerly homeless individuals and families or those at risk of becoming homeless the ability to sustain their housing by providing necessary support services. The supportive services prevent the program participants from returning to homelessness and enhances their ability to function more independently in the community.

In State Fiscal Year 2019, \$15,671,413 in funding was allocated to the IDHS Supportive Housing Program for persons who are homeless.

#### **Program Goal**

The goal of the Supportive Housing Program is to provide the necessary supportive services to low-income homeless individuals and families that will assist them to live in community based housing. The program requires the provision of community-based transitional or permanent housing (funded from other sources). The supportive services are delivered to the residents in the transitional or permanent housing that will enable them to continue to live as independently as possible.

Program deliverables require that:

- All participants are provided with case management services, counseling services, and advocacy services within
  five days of admittance to the program. All participants must also have documented access, when applicable, to
  other supportive services.
- All participants have a service plan developed for implementation within the first week of admittance to the program. The individual service plan must detail monthly outcomes as well as ongoing goals to be accomplished by the participant(s) with the assistance of the provider.
- All participants will have access to case management services outside of normal business hours of operation including, but not limited to, evening case management service hours.
- All participants have a completed intake and assessment done upon entry into the program. Providers must submit all intake and assessment forms to IDHS annually for approval.
- All progress and supportive services for participants will be tracked and progress reported within each
  participant's case file that includes, at a minimum, a record of the participant's supportive services, case
  management, progress and benefit assistance.
- All providers have a community outreach plan which includes a detailed description for notifying the community of
  the program, hours of operation, and admittance/eligibility requirements into the program(s) they administer for
  IDHS. This plan must include outreach to the other community service agencies, the local FCRC, and other
  outreach entities. IDHS must be advised of any publication and distribution of flyers, printed materials, and
  brochures that are part of the IDHS funded Supportive Housing Program.
- All providers have a written agreement or Memorandum of Understanding (MOU) for referrals to other social

service agencies. The MOU must include:

- a description of the types of service(s) to be provided;
- o a description detailing how referrals will be handled by each entity; and
- o a description of any follow-up actions.
- All providers have a referral process that assists program participants with enrollment into public benefit programs such as TANF, Supplemental Nutrition Assistance Program (SNAP, formerly known as food stamps), All Kids, medical and disability assistance, as well as other resources that address the needs of the program participants.
- All providers have the ability to download the IDHS SNAP application and distribute it to eligible households.
- All providers accurately report outcomes and submit reports to IDHS within the designated time frames utilizing the web-based reporting system.
- The following projected data is included in the providers Funding Plan:
  - the projected unduplicated number of participants to be served during the fiscal year; and
  - o the projected unduplicated number of households expected to be served during the fiscal year.

#### Administration

The IDHS Division of Family and Community Services, Bureau of Basic Supports administers the Supportive Housing Program for the Illinois Department of Human Services. Program staff perform all administrative and program management functions that include, but are not limited to the implementation of funding plans, contracting, program payments, and program monitoring. The SHP program deliverables are verified by staff from the Bureau of Basic Supports through on-site field monitoring.

#### **Funding**

The Supportive Housing Program is funded by the state Health and Human Services Medical Trust fund and General Revenue Fund (GRF). All SHP funds must be obligated by the end of the agreement period and expended by the end of the lapse period. Typically, funding plans are distributed in February or March of each year with contracts distributed in June. The SHP funding cycle is based on the fiscal year of July 1st to June 30th each year.

The public and not-for profit organizations that participate in the SHP must provide supportive services that are matched with at least 25% of the program costs from other sources.

#### Reporting

In Fiscal Year 2009 the Department made significant improvements to the SHP by developing a web-based quarterly reporting system. In an attempt to capture the maximum amount of available data, the Department designed a reporting system compatible with the federal homeless program reporting formats. The Department also added data elements to the reporting system to provide statistical information regarding homeless children.

Fiscal Reporting: The Fiscal Report is based on a three-part budget submitted by each agency as part of their

Funding Plan. The budget contains a Budget Summary, Personnel Detail, and Program Funding Sources. The Budget Summary consists of direct costs and administrative costs that are associated with the direct client services. The Personnel Detail provides specific cost information for staff responsible for direct care for program participants. The Program Funding Sources section requires SHP providers to disclose other funding resources that will meet the program match requirements.

Service Reporting: The SHP providers submit quarterly service web-based reports to the Bureau of Basic Supports. The quarterly service reports provide information that includes but is not limited to the number and characteristics of the participants served, participant demographic information, supportive services, causes of homelessness, and special needs.

#### **Program Services**

The SHP provides supportive services which are delivered in conjunction with permanent housing to low-income individuals and families who are formerly homeless or at risk of becoming homeless. Supportive services assist families and individuals to return to self-sufficiency. The supportive services provided by the SHP are those deemed necessary to move participants to the highest level of self-sufficiency. Some of the eligible supportive services include, but are not limited to:

Advocacy	Intervening on behalf of program participants to assist in the receipt and use of services.
Alcohol Abuse Services	Providing or arranging services for participants to AA (Alcoholics Anonymous) or other programs to address alcohol abuse.
Case Management	Coordinating the acquisition, delivery and use of supportive services. Case management must include individual assessments that are used to develop individual service plans.
Counseling	Providing or arranging for individual or group counseling to alleviate physical, mental, substance abuse, skill and/or domestic obstacles to self-sufficiency. Family, financial, and life skills counseling services are also eligible.
Child Care	Providing or arranging for child care servies.
Children's Services	Providing or arranging for services for child-specific services, such as child abuse counseling or preschool programs.
Domestic Violence	Providing or arranging services for victims of domestic violence.
Education	Providing or arranging for services for participants to complete a course of study leading to a diploma or specific skill certificate.
Employment Services	Providing or arranging services for participants to

	complete job preparation and/or to secure job interviews/employment. This would include acquiring special tools or clothing to perform the job in which the participant is placed or working toward.
English as a Second Language	English language services available to persons who seek to improve their English language skills.
Follow-Up Services	Assessing the need and/or providing additional services upon completion of and discharge from the program.
Health/Dental Services	Providing or arranging services for participants and assuring use of needed medical and/or dental services.
HIV/AIDs Related Services	Supportive services related to the needs of participants diagnosed with HIV/AIDS.
Housing Location/Inspection	Locating and/or initial inspection of rental property on behalf of participants to assure that the housing is decent and adequate for the household and meets general health and safety standards prior to occupancy by the program participant.
Legal Service Referrals	Referrals to any legal services which may be needed by participants.
Mental Health Services	Providing or arranging services that address serious and persistent mental disabilities.
Outreach	Locating and/or contacting homeless persons in the community and informing them of available services.
Substance Abuse Services	Providing or arranging services for participants to NA (Narcotics Anonymous) or other programs to address substance abuse.
Transportation	Transporting or purchasing transportation services, such as bus tokens or taxi fares for participants to acquire medical care, public assistance, education, training or other services not provided on site.

#### **Fiscal Year End Program Data**

The following statistics were downloaded directly from the Department's SHP web-based reporting system. All of the following program data was compiled from the quarterly reports submitted by the SHP providers.

#### **Number of Homeless Persons**

Listed below is the total number of adults and children under the age of 18 that utilized SHP during the fiscal year.

Adults Children Under 18 Total

7,765 3,295 11,060

#### **Number of Homeless Households**

Single Male 3,462 Single Female 2,119

Couple No Child 73 Couple W/Child 141

Male W/Child 69 Female W/Child 1,409

Total Unduplicated 7,273 Households

# **Prior Living Situation**

The SHP participants reported sleeping in the following places in the week prior to entering the program.

Prior Living Situation	Adults	Children Under Age 18
Non-housing (street, park, car, bus station, etc.)	1,509	190
Emergency Shelter	2,535	954
Transitional Housing for homeless persons	649	214
Permanent Housing	718	509
Psychiatric facility	32	0
Substance abuse treatment facility	110	16
Hospital	29	31
Jail / Prison	59	1
Domestic violence situation	120	168
Living with relatives / friends	1,050	723
Rental housing / Eviction	607	322
Disaster / Fire	1	5
Condemned housing	34	28
Other	312	134
Total	7,765	3,295

#### **Other Shelters**

This section provides the number of participants that used "other" shelters in the year prior to entering the Supportive Housing Program. If no shelters were utilized during the prior year, the number of these participants were reported in the "None" category.

Number of Shelters	Adults	Children Under Age 18
None	5,050	2,240
1	2,021	848
2	421	147
3	120	35
4	49	13
5 or more	104	12
Total	7,765	3,295

#### **Age and Gender**

This section describes the age and gender of all participants that entered the program during the fiscal year.

Age	Males	Females
62 and over	610	278
51 - 61	1,351	792
31 - 50	1,216	1,563
18 - 30	743	1,197
Emancipated Minor or Unaccompanied Youth*	3	6
Total Adults 7,759		
13 - 17	350	344
6 - 12	644	637
1 - 5	556	488
under 1	117	131
Total Children 3,267		

# Age and Gender of Reunited Family Members or Newborns

The age and gender of newborns, other family members, emancipated minors, or unaccompanied youth reunited with a participant that entered the SHP program during the fiscal year is provided in this section.

Age	Male	Female
62 and over	0	0
51 - 61	0	1
31 - 50	0	0
18 - 30	0	2
Emancipated Minor or Unaccompanied Youth*	0	0
Total Reunited Adults 3		
13 - 17	2	1
6 - 12	1	1
1 - 5	7	1
under 1	6	4
Total Reunited Children 23		

<sup>\*</sup> Emanicipated or Unaccompanied Youth are defined as: emancipated minors, unaccompanied youth, married youth and/or a youth with a child.

# **Ethnicity**

This section provides the ethnicity of the SHP participants entering the program within the fiscal year.

Ethnicity	Adults	Children Under Age 18
Hispanic or Latino Non-Hispanic and Non-Latino	509 7,253	369 2,921
Total	7,762	3,290

#### Race

This section provides the race of participants entering the SHP Program during the fiscal year.

Race	Adults	Children Under Age 18
American Indian/Alaskan Native	26	16
Asian	56	15
Black/African American	5,319	2,474
Native Hawaiian/Other Pacific Islander	9	36
White	2,028	577
American Indian/Alaskan Native & White	15	3
Asian & White	18	5
Black/African American & White	91	112
American Indian/Alaskan Native & Black/African American	20	3
Other *	180	49
Total	7,762	3,290

<sup>\*</sup> The "Other" category exists for participants that do not declare themselves in any of the given categories.

#### **Special Needs**

This section provides information regarding the types of special needs declared by the SHP program participants upon entering the program. (A participant may have multiple special needs.)

Special Need / Conditions	Adults	Children Under Age 18
Substance Abuse (SA)	1,563	6
Alcohol Abuse (AA)	1,099	3
Mental Illness (MI)	3,370	81
Developmental Disability (DD)	317	138
Physical Disability (PD)	1,303	40
HIV and / or AIDS (HIV)	623	4
Chronic Medical Health Problem	1,648	74
Domestic Violence	1,001	335
Unaccompanied Youth	26	2
Pregnant / Parenting Teen	106	3
Ex-Offenders	988	4
Other	132	26
Total	12,176	716

## **Disabling Condition**

The number of program participants declaring a disabling condition upon entry into the program is reported in this section.

#### 5,448

The definition of a disabling condition is:

- 1. A disability as defined in Section 223 of the Social Security Act;
- a physical, mental, or emotional impairment which is expected to be of a long continued and indefinite duration; substantially impedes an individual's ability to live independently, and of such a nature that such ability could be more suitable housing conditions;
- 3. a developmental disability as defined in section 102 of the Developmental Disabilities Assistance and Bill of Rights Act;
- 4. the disease of acquired immunodeficiency syndrome or any conditions arising from the etiological agency for acquired immunodeficiency syndrome; or
- 5. a diagnosable substance abuse disorder.

#### **Veterans**

The number of participants that declared themselves as a veteran\* that participated in the SHP Program is reported in this section.

547

#### **Cash Income**

This section provides monthly cash income levels for all SHP program participants <u>entering</u> the program and the income status of program participants when <u>exiting</u> the program.

**Entering the Program** 

Adults	Children Under 18
3,151	2,677
149	23
214	60
479	101
2,471	275
753	96
338	56
210	7
7,765	3,295
	149 214 479 2,471 753 338 210

**Exiting the Program** 

<u>Exiting the Frogram</u>		
	Adults	Children Under 18
No Income	612	570
\$1 to 150	17	12
\$151 to 250	33	8
\$251 to 500	89	22
\$501 to 1000	530	56
\$1001 to 1500	197	4
\$1501 to 2000	127	16
\$2001 +	74	0
Total	1,679	688

<sup>\*</sup> A veteran is anyone who has ever been on active military status.

#### **Sources of Cash Income**

The sources of cash income for all participants <u>entering</u> the SHP program are provided in this section.

Participants may have multiple sources of cash income.

# **Entering the Program**

Income Source	Adults	Children Under 18
AABD	20	0
Alimony / Spousal Support	13	4
Child Support (or DCFS Grant)	113	120
Employment and Training	102	7
Employment Income	1,491	206
Pension / Retirement	101	2
Private Disability Insurance	1	0
Social Security	218	36
SSDI	1,040	123
SSI	1,477	91
Targeted Work Initiative	22	5
Temp. Asst. Needy Families (TANF)	370	100
Transitional / GA / Earnfare	99	0
Unemployment Benefits	83	2
Veterans Benefits	108	1
Work First / Work Pays	4	0
Worker's Compensation	4	0
Total	5,266	697

# **Sources of Cash Income (continued)**

The sources of cash income for all participants <u>exiting</u> the SHP program are provided in this section. Participants may have multiple sources of cash income.

# **Exiting the Program**

Income Source	Adults	Children Under 18
AABD	8	0
Alimony / Spousal Support	6	4
Child Support (or DCFS Grant)	20	20
Employment and Training	18	2
Employment Income	437	47
Pension / Retirement	31	0
Private Disability Insurance	0	0
Social Security	56	0
SSDI	224	24
SSI	307	30
Targeted Work Initiative	0	0
Temp. Asst. Needy Families (TANF)	47	18
Transitional / GA / Earnfare	6	0
Unemployment Benefits	11	2
Veterans Benefits	36	0
Work First / Work Pays	0	0
Worker's Compensation	3	0
Total	1,210	147

#### **Non-Cash Benefits**

The non-cash benefits for all participants <u>entering</u> the program are provided in this section, as well as the non-cash benefits for all participants <u>exiting</u> the program during the fiscal year.

# **Entering the Program**

Source of Benefits	Adults	Children Under 18
All Kids	19	499
Child Care Assistance	60	37
Emergency Food Assistance	1,327	301
LIHEAP	202	67
Teen Parent Program	52	60
WIC	163	169
Medical Card	4,646	2,002
Other	882	155
Total	7,351	3,290

# **Exiting the Program**

Adults	Children Under 18
2	71
3	7
371	45
38	33
41	30
40	33
1,162	477
180	9
1,837	705
	2 3 371 38 41 40 1,162 180

# Supplemental Nutrition Assistance Program / SNAP (formerly known as Food Stamps)

This section provides an unduplicated number of <u>households entering</u> the program during the fiscal year that were either currently enrolled, agency enrolled or ineligible for the program.

Enrolled Prior to Entering:5,018Enrolled After Entering:1,255Ineligible:1,000Total Households:7,273

# **Shelter Nights**

The total number of shelter nights served to all program participants during the fiscal year is provided in this section.

# **Shelter Nights**

	Shelter Nights
Male Adults	1,037,484
Male Children	452,402
Female Adults	1,016,997
Female Children	439,192
Total	2,946,075

## **Shelter Meals**

Meals Served / Purchased / or Vouchered for All Participants 329,297

# **Supportive Services**

The supportive services provided to all program participants during the fiscal year is represented in this section. (Advocacy, Case Management, and Counseling are required supportive services.)

Supportive Services	Adults	Children
Advocacy	56,148	4,777
Case Management	291,825	14,287
Counseling		
Financial	33,782	922
Life Skills	157,640	5,553
Other Counseling Services	31,263	1,864
Alcohol Abuse Services	18,108	27
Child Care	5,976	917
Children's Services	4,395	8,659
Domestic Violence	2,826	1,715
Education	26,010	2,238
Employment Services	44,504	562
English as Second Language	120	40
Follow-up Services	12,307	249
Health / Dental Service	35,461	1,151
HIV / AIDS Related Services	5,025	0
Housing Location / Inspection	21,660	429
Mental Health Services	72,667	754
Legal Service Referrals	2,956	122
Outreach	15,491	173
Substance Abuse Services	22,974	78
Transportation	79,942	4,259
Other	281,128	865
Total	1,222,208	49,641
Grand Total		1,271,849

# **Length of Stay**

This section provides information regarding the length of time participants spent in the Supportive Housing Program before leaving.

Adults	Children Under Age 18
90	22
192	70
310	106
291	128
284	152
247	107
108	50
68	22
41	17
48	14
1,679	688
	90 192 310 291 284 247 108 68 41

# **Reason for Departure**

Upon departing from the Supportive Housing Program, the following reasons were cited for all program participants during the fiscal year.

Reason for Departure	Adults	Children Under Age 18
Left for housing opportunity before completing program	128	75
Completed program	734	259
Non-payment of rent / occupancy charge	53	20
Non-compliance with project	175	113
Criminal activity / destruction of property / violence	43	7
Reached maximum time allowed in project	51	66
Needs could not be met by project	45	10
Disagreement with rules / persons	28	12
Death	93	0
Voucher funds exhausted	5	0
Voluntary Departure	132	66
Unknown / disappeared	98	35
Other	94	25
Total	1,679	688

#### **Destination**

This section provides the destination of the participants who <u>exited</u> the program during the fiscal year and were not expected to return.

Permanent Housing Destination	Adults	Children Under Age 18
Rental house or apartment (non-subsidized)	343	174
Public Housing	18	24
Section 8	55	73
Shelter Plus Care	1	0
HOME subsidized house or apartment	239	58
Other subsidized house or apartment	124	54
Homeownership	11	18
Moved in with family or friends	192	95
Transitional Housing Destination (24 Months or Less)		
Transitional Opportunity	32	20
Moved in with family or friends	106	40
Institutional Destination		
Psychiatric hospital	4	0
Inpatient alcohol or other drug treatment facility	12	3
Jail / prison	44	2
Other Emergency Shelter Destination		
Emergency Shelter	62	18
Other supportive housing	30	2
Places not meant for human habitation (e.g. street)	9	3
Other	153	24
Unknown Destination		
Unknown	244	80
Total	1,679	688

# **Reason for Turnaway**

This section provides information regarding the reason participants were turned away from the Supportive Housing Program during the fiscal year.

Reason For Turnaway	Adults	Children Under Age 18
No Vacancy	9,216	4,613
No Voucher Funds	0	0
Inappropriate for shelter	794	372
Refused to accept rules	71	61
Found other housing	342	304
Total	10,423	5,350

# **Turnaway Referral**

This section represents a duplicated count of the referrals made to program participants for other social services that were turned away from the Supportive Housing Program.

14,673

# **Primary Language**

The Department is attempting to identify the total number of program participants that could not speak or read English. A duplicated count of the primary language for these program participants is provided in this section.

Category	Number of Adults	Number of Children
Albanian	0	0
Arabic	4	3
Bosnian	1	0
Bulgarian	0	0
Chinese	1	0
French	6	0
Gujarati	0	0
Hindi	0	0
Khmer	0	0
Korean	0	0
Lithuanian	0	0
Mandingo	0	0
Polish	4	0
Romanian	0	0
Russian	0	0
Spanish	64	43
Ukranian	2	1
Urdu	0	0
Uzbek	0	0
Vietnamese	0	0
Other - Asian	0	0
Other - African	4	0
Other - Central and South American	0	0
Other - European	0	0
Other - Indian	0	0
Other	17	8
Total	103	55